

# FOOD SOVEREIGNTY IS AFRICA'S ONLY SOLUTION TO CLIMATE CHAOS



Processing of local rice by a women's cooperative in Dioro, Mali. (Photo: FAO/Michela Paganini)

*The convergence of the climate crisis and rising food imports in Africa is a recipe for catastrophe. Unless actions are taken to build up local food systems and reverse the growing reliance on imports of cereals and other staple foods, there will be multiple and more severe repeats of the 2007-8 food crisis that caused food riots across the continent. African governments and donors have wasted the past decade on failed programmes and policies to support corporate agribusiness while doing little to effectively challenge the corporations that are dumping surplus food commodities, driving up global greenhouse gas emissions and destroying biodiversity. Now, movements for climate justice and African food producers must urgently join forces to eliminate the dependence on food imports and realise food sovereignty across the continent to respond to the climate crisis.*

### **For Africa, the climate crisis is a food crisis**

**A**frica's food forecast over the next decades is troubling. The continent will need more food to cope with a growing population that the United Nations projects will rise from 1.2 billion to 1.7 billion over the next decade.<sup>1</sup> But, as this demand for food surges ahead, the increasing effects of climate change will make food production on the continent more difficult. Estimates are that global warming could cause a 10% - 20% reduction in Africa's overall food production.<sup>2</sup>

If nothing is done to reverse course, Africa's food imports will soar. The African Development Bank expects that Africa's net food imports will triple between now and 2025, reaching over \$110 billion.<sup>3</sup> The United Nations predicts that Africa may only produce just 13% of its food needs by 2050.<sup>4</sup>

1. United Nations, "Population 2030: Demographic challenges and opportunities for sustainable development planning," 2015: <https://www.un.org/en/development/desa/population/publications/pdf/trends/Population2030.pdf>

2. UNEP, "Africa's Adaptation Gap: Climate-change impacts, adaptation challenges and costs for Africa", November 2013: <https://climateanalytics.org/publications/2013/africas-adaptation-gap-climate-change-impacts-adaptation-challenges-and-costs-for-africa/>

3. AfDB, "Feed Africa Strategy," [https://www.afdb.org/fileadmin/uploads/afdb/Documents/Policy-Documents/Feed\\_Africa-Strategy-En.pdf](https://www.afdb.org/fileadmin/uploads/afdb/Documents/Policy-Documents/Feed_Africa-Strategy-En.pdf)

4. Richard Munang and Jesica Andrews, "L'Afrique face au changement climatique", AfriqueRenouveau, 2014: <https://www.un.org/africarenewal/fr/magazine/%C3%A9dition-sp%C3%A9ciale-agriculture-2014/1%E2%80%99afrique-face-au-changement-climatique>

African countries are already well aware of how vulnerable this dependence on food imports leaves them. In 2007, a set of weather shocks in Asia set off a cascade of actions that spiked the price of rice on the international market, with ripple effects on other cereals. Africa, which accounts for about a third of global imports of rice and wheat, was hit hard. The rise in prices was too much for millions of Africans to absorb and food riots broke out across the continent, from Ouagadougou to Cairo, Maputo to Abidjan, and Dakar to Nouakchott. In Nairobi, a protest over rising food prices for basic foods, called the "Unga Revolution" (Maize Flour Revolution), began in 2008 and lasted until 2011.<sup>5</sup>

Climate change will make such global food price spikes more frequent, and will push international prices for basic food commodities upwards. Consider maize, one of the world's most heavily-traded agricultural commodities and an important staple food for much of Africa. Until recently, yields of maize were relatively stable in the main maize-producing areas of the world, and serious climate-induced yield reductions were rare. But with the warming of the planet, the chances of major crop losses are increasing, as are the chances of simultaneous crops losses in the large maize-exporting areas, such as North America and the Southern Cone of Latin America. Researchers with the US Department of Atmospheric Sciences estimate that the probability for simultaneous major production losses in the large maize-exporting countries in any given year is virtually

5. Reuters, "Kenyan police fire tear gas at food protesters," July 2011: <https://gulfnews.com/world/oceania/kenyan-police-fire-tear-gas-at-food-protesters-1.835117>

## How will climate change impact African agriculture?

Climate models are still not able to provide a detailed picture of the impacts that climate change will have on African agriculture. The latest science does, however, concur that rising temperatures, erratic weather, changes to rainfall patterns and an increasing frequency and intensity of extreme weather events will negatively impact food production across most of the continent. Scientists also agree that African food production is particularly at risk because of the dominance of rain-fed farming and pastoral livestock systems, which are highly vulnerable to the rainfall variability and heat waves generated by climate change. They predict that climate change will cause shorter growing seasons, reduced soil fertility, new pest and disease pressures, lower crop yields and animal productivity and a reduction in farming and grazing lands over large parts of Africa. They also agree that food production will be more frequently and adversely affected by extreme weather events.

Such impacts are already in evidence with this year's floods and cyclones in Malawi, Mozambique and Zimbabwe or the drought that began in Somalia and Somaliland in June this year.<sup>6</sup> As noted by La Via Campesina Southern and Eastern Africa: "While the discussion on climate change at the global level often revolves around predictions on future consequences and the perceived threat of increasing migration, the effects are already very much a present lived experience of Africa's peasants, rural women, landless peoples and indigenous communities, who feel the impacts of climate change everyday."<sup>7</sup>

6. For more information see: <http://www.fao.org/3/I9553EN/i9553en.pdf>; <https://www.coordinationsud.org/wp-content/uploads/Innovations-agro--cologiques-Afrique-VEng-VDebray-2015.pdf>; [https://www.ipcc.ch/site/assets/uploads/2018/02/WGIIAR5-Chap22\\_FINAL.pdf](https://www.ipcc.ch/site/assets/uploads/2018/02/WGIIAR5-Chap22_FINAL.pdf); Laura Pereira, "Climate Change Impacts on Agriculture across Africa", Oxford Environmental Science, March 2017: <https://oxfordre.com/environmentalscience/view/10.1093/acrefore/9780199389414.001.0001/acrefore-9780199389414-e-292>

7. This quote is slightly modified from the original in LVC-SEAF and Afrika Kontakt, "Peasant agroecology achieves climate justice: a primer," May 2018: [https://viacampesina.org/en/wp-content/uploads/sites/2/2018/05/primer\\_english\\_print.pdf](https://viacampesina.org/en/wp-content/uploads/sites/2/2018/05/primer_english_print.pdf)

zero under present-day climate conditions but rises to seven per cent with 2 °C of warming and 86 per cent with 4 °C of warming.<sup>8</sup>

If one set of far away, isolated weather shocks was enough to cause food riots across Africa in 2007-8, imagine what this would look like in the coming decades, if the climate crisis deepens and hundreds of millions more Africans are dependent on imports of basic foods. This is an unfolding crisis of epic proportions that needs immediate action.

The future does not have to look like this. There are complementary actions that can be taken inside and outside of Africa to ensure that Africa has the capacity to feed itself in the years to come. Yes, the climate crisis will and is already making food production on the continent more challenging and will increase the frequency and severity of weather shocks such as floods and droughts. But the extent of these impacts can be

greatly lessened if fast and deep reductions are made to global greenhouse gas (GHG) emissions in the main polluting countries. Such reductions will require a profound transformation of the global food system- from a model that favours the industrialised production of cheap commodities that are processed and shipped to Africa and other parts of the world, to a model based on agroecological production and local food systems. In this sense, Africa's farmers, fisher people and pastoralists are a leading example for the rest of the world to follow. They are already using agroecological methods to mitigate and build resilience in the face of climate extremes. And they are more than capable of feeding the entire continent, even in the face of the growing climate crises. What they require is access to sufficient and appropriate lands, water, fish stocks and seeds, paired with policies and programmes that support them and can ensure that food gets to where it is needed. It sounds simple but these basic measures towards food sovereignty are precisely what is not being done.

8. Michelle Tigchelaar et al. "Future warming increases probability of globally synchronized maize production shocks," PNAS, May 2018: <https://www.pnas.org/content/pnas/115/26/6644.full.pdf>





A protest in Nairobi, Kenya against high food prices organised by the Unga Revolution (Maize Flour Revolution), July 2011. (Photo: AP)

## Food self-sufficiency moves back on the agenda

Africa's dependence on food imports is a recent phenomenon. In the 1980s, under pressure from the former colonial powers and the multilateral lending agencies, African governments abandoned local agriculture and food systems, opened the door to massive imports and aid shipments of cereals and other basic foods and channelled the remaining state support into exports of a few cash crops (cotton, coffee, cacao, palm oil, rubber, etc.). The result was that, between 1980 and 2007, Africa's food production did not keep up with its population growth and its food deficit grew at an average of 3.4 percent per year. Over that period, Africa went from having a balance of agricultural exports and imports to a US\$22 billion food deficit.<sup>9</sup>

It is important to recognise that the majority of these food imports are for staple foods, particularly cereals like rice, maize, and wheat, and dairy and meat products,

9. Manitra A. Rakotoarisoa, Massimo Iafate and Marianna Paschali, "Why has Africa become a net food importer?" FAO, 2011: <http://www.fao.org/3/a-i2497e.pdf>

meaning that much of Africa is now heavily reliant on food imports (and/or food aid) for its food security.<sup>10</sup> Moreover, by the turn of the century, over a quarter of Africa's population was considered chronically hungry.<sup>11</sup>

African heads of state came together in 2003 in a first effort to try and come to terms with this intolerable situation. They launched a Comprehensive Africa Agriculture Development Programme (CAADP) and committed to investing 10 per cent of their national budgets in agriculture and rural development.<sup>12</sup> But these commitments on paper did not translate (and have still

10. Manitra A. Rakotoarisoa, Massimo Iafate and Marianna Paschali, "Why has Africa become a net food importer?" FAO, 2011: <http://www.fao.org/3/a-i2497e.pdf>

11. NEPAD, "Comprehensive Africa Agriculture Development Programme," November 2002: <http://www.fao.org/3/y6831e/y6831e00.htm#TopOfPage>

12. See The Maputo Declaration: <https://www.nepad.org/caadp/publication/au-2003-maputo-declaration-agriculture-and-food-security>; and NEPAD, "Comprehensive Africa Agriculture Development Programme," November 2002: <http://www.fao.org/3/y6831e/y6831e00.htm#TopOfPage>

Table. Some measures enacted by African governments to curb food imports and support domestic food production in the aftermath of the 2007-8 food crisis

| Country/Agency | Measure   | Year       | Reference   |
|----------------|---|------------|---|
| Nigeria        | Foreign exchange prohibition on imports of rice           | 2015       |   |
| ECOWAS         | Regional Food Security Reserve                            | 2013       | <a href="https://www.alimenterre.org/system/files/2019-01/batailles-consommer-local-pp-bd.pdf">https://www.alimenterre.org/system/files/2019-01/batailles-consommer-local-pp-bd.pdf</a> |
| Zambia         | Ban on imports of certain fruits and vegetables           | 2017       |   |
| Egypt          | Export ban on rice  | 2008, 2017 |   |
| Burkina Faso   | Decree requiring public programmes to procure local foods | 2017       | <a href="https://www.alimenterre.org/system/files/2019-01/batailles-consommer-local-pp-bd.pdf">https://www.alimenterre.org/system/files/2019-01/batailles-consommer-local-pp-bd.pdf</a> |
| Tanzania       | Suspension of rice imports                                | 2018       | <a href="https://www.tanzaniainvest.com/agriculture/doube-rice-production-2018-2030">https://www.tanzaniainvest.com/agriculture/doube-rice-production-2018-2030</a>                     |

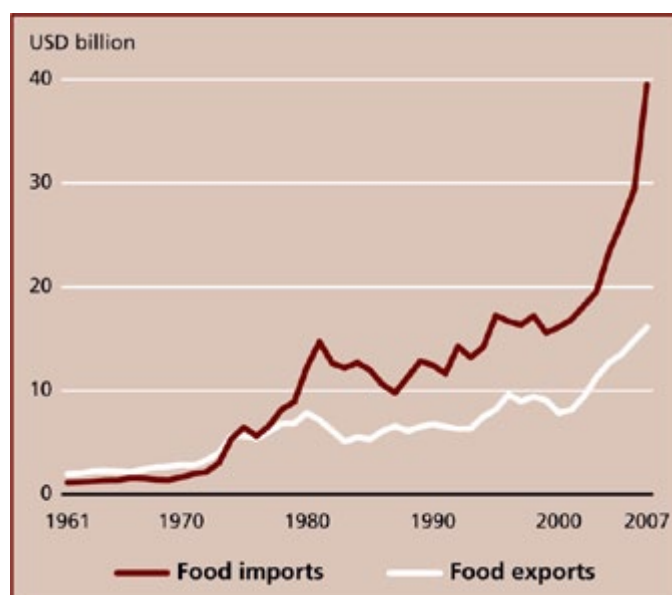
not translated) into much concrete action.<sup>13</sup> Then came the 2007-8 global food crisis. With their populations rioting in the streets over food prices, African governments once again promised urgent measures to ramp up food supplies and domestic production, with some even promising to bring back the long-lost days of food self-sufficiency.<sup>14</sup>

In the aftermath of this food crisis, several major initiatives to boost national food production were launched in Africa, most of them closely coordinated with foreign donors and multilateral agencies. Some of these initiatives are continental, like the G8's New Alliance for Food Security and Nutrition in Africa or the African Development Bank's Feed Africa Strategy. Others are regional, like the "Rice Offensive" of the Economic Community of West African States (ECOWAS), or national, like the *Grande Offensive agricole pour la nourriture et l'abondance* (GOANA) launched by Sénégal's former President Abdoulaye Wade. Certain African governments have also enacted policy measures to curb food

13. By 2010 only eight African governments had reached the 10% commitment and, as noted by ActionAid, the overwhelming policy focus was on supporting agribusiness not the real needs of African farmers. See ActionAid, "Fair shares: is CAADP working?" May 2013: [https://reliefweb.int/sites/reliefweb.int/files/resources/fair\\_shares\\_caadp\\_report.pdf](https://reliefweb.int/sites/reliefweb.int/files/resources/fair_shares_caadp_report.pdf)

14. African countries were not alone in this resurgent interest in food self-sufficiency. See Jennifer Clapp, "Food self-sufficiency: Making sense of it, and when it makes sense," *Food Policy*, January 2017: <https://doi.org/10.1016/j.foodpol.2016.12.001>

Figure 1. Africa's food import and export trends



Source: FAOSTAT, 2011. Available at <http://www.fao.org/3/a-i2497e.pdf>

imports and support domestic production that were not on the table prior to the crisis, such as food reserves, targeted import duties, quotas, foreign exchange controls and even bans on specific food items.

But, despite the impressive names of these various initiatives, most have fallen far short of their ambitions. There have been some gains in production, but imports of cereals and other basic foods continue to grow in many African countries. Part of the problem is that these initiatives have not done enough to protect local production

from the dumping of cheap imports. Most measures were either temporary, open to abuse from large traders and smugglers, or simply too weak and backed up with too few resources to make a difference. Moreover, many African governments have signed onto and/or are negotiating trade agreements that make it much harder to implement food import restrictions and protections for

local food producers, including the recently-launched African Continental Free Trade Agreement (AfCFTA).<sup>15</sup>

15. GRAIN, "Colonialism's new clothes: The EU's Economic Partnership Agreements with Africa, 21 August 2017: <https://grain.org/e/5777>

## Climate, food and the African Continental Free Trade Agreement (AfCFTA)

The central and guiding priority of the AfCFTA is to create a single, completely liberalised market for goods and services across Africa.<sup>16</sup> The text of the agreement, which was formally adopted in March 2018, commits all member countries to a rapid, deep and comprehensive liberalisation process, with only a small window available for countries to exclude sensitive items or to delay their tariff liberalisation.<sup>17</sup>

No special treatment is provided for agricultural products and foods, despite the critical importance of the food and agricultural sector to Africa. No mention is made of climate change either, despite the enormous impacts this will have on Africa over the coming decades. Rather, AfCFTA severely constrains the trade measures and domestic programmes that governments can implement to protect their local food systems and to take action against climate change. On the other hand, the AfCFTA contains a specific article that sanctifies "Special Economic Arrangements/Zones", in which corporations are freed from tax obligations and other national laws and regulations (land laws, labour laws, etc.).

Further advantages for agribusiness will be on the table in Phase II of the negotiations, when a chapter on intellectual property rights will be negotiated that will cover seeds. The tendency in neoliberal trade agreements is to harmonise "upwards" toward international standards on patents and plant breeders' rights that criminalise farmers for saving seeds and that do not allow for diversity and alternatives (which, like small farmer support programmes, require aggressive domestic agendas). In the planned second phase of negotiations, therefore, AfCFTA will likely bring forward some form of obligation on governments to implement strict patent and plant breeders' rights legislation on seeds, along the lines of UPOV.

AfCFTA's emphasis on liberalisation and corporate privileges undermines and pre-empts domestic policies and programmes that could strengthen the small-scale food producers and informal traders and street food sellers who are currently the main actors in African food systems. It will inevitably concentrate more power within the formal agribusiness and food sector— which is dominated by foreign corporations and a handful of national and multinational African companies. This is already happening under the existing trade frameworks and it will get worse through increased liberalisation under AfCFTA. As is simply stated by Dr Ndongo Samba Sylla of the Rosa Luxembourg Foundation in Senegal: "Agriculture is generally not a sector that should be liberalised."<sup>18</sup>

16. The text of the AfCFTA is available here: <https://www.bilaterals.org/?afcfta-consolidated-text-march>

17. For more information see Jonathan Cannard, "The African Continental Free Trade Agreement: Loss of sovereignty, lack of transparency," AIDC, 27 May, 2019: <http://aidc.org.za/the-african-continental-free-trade-agreement-loss-of-sovereignty-lack-of-transparency/>; Peter Lunenburg, "'Phase 1B' of the African Continental Free Trade Area (AfCFTA) negotiations," South Centre, June 2019: [https://www.southcentre.int/wp-content/uploads/2019/06/PB63\\_Phase-1B-of-the-AfCFTA-negotiations\\_EN-1.pdf](https://www.southcentre.int/wp-content/uploads/2019/06/PB63_Phase-1B-of-the-AfCFTA-negotiations_EN-1.pdf)

18. Bilaterals.org, "Interview de Ndongo Samba Sylla," March 2018: <https://www.bilaterals.org/?interview-de-ndongo-samba-sylla&lang=en>

## The corporate model falls apart

The other major defect with these post-food crisis initiatives is their focus on big business. Over the past decade, African governments, at the behest of outside donors, have changed laws and regulations, granted tax breaks, handed out lands and money and set up special economic zones with the hope of attracting investment from agribusiness corporations. But, ten years on, it is clear that this strategy has not worked. The private investment that was promised in return for these policies and handouts, whether in contract farming schemes or plant breeding, has either not materialised or failed badly.<sup>19</sup>

Consider the case of rice. Rice is not a traditional staple crop for most of the continent, but urbanisation and cheap imports from Asia and the US have contributed to a galloping rise in consumption across the continent over the past 50 years. Production has failed to keep up with consumption and today Africa imports about half of what it consumes, spending roughly US\$3.5 billion a year on rice imports.

With the spike in rice prices in 2007-8, Africa's political class had little choice but to take action to reduce the import bill. But any efforts that might favour local production over imports had to run up against the interests of the powerful cartel of transnational trading companies and local business elites that control the lucrative rice trade into Africa. So, rather than take on these forces, many African governments chose instead to enlist them in their strategies to reinvigorate national rice production.

19. See for example, Laurence Caramel, "Pourquoi la France s'est retirée de la Nouvelle Alliance pour la sécurité alimentaire," December 2018: <https://www.farmlandgrab.org/27856> (also available in English: <https://farmlandgrab.org/27908>)

These strategies to lower tariffs for companies investing in local rice production has done little to curb imports and has resulted in a shockingly long list of corporate rice farming projects that have gone bust across Africa in recent years. The projects wasted millions of dollars in public funds and deprived African farmers of lands and water to produce food. They undermined, rather than supported, African government pledges to reduce rice deficits.<sup>20</sup>

Mali is the one country in West Africa that has achieved its rice self-sufficiency targets, but this was done despite the actions of big business. All of the corporate rice farm projects announced in Mali after the 2007-8 food crisis failed.<sup>21</sup> Mali's path to self-sufficiency was only achieved through the political struggle and hard work of its small-scale rice farmers. They seized on the rice crisis of 2007-8 to put in place a national rice platform led by rice farmers, which then pushed the government into taking measures to restrict imports and support farmers in increasing domestic rice production, mainly by ensuring access for small farmers to lands and water and by getting the government to purchase local rice for its national rice reserves. The rice farmers also teamed up with the small-scale millers, merchants, transporters and other actors involved in local rice markets to educate consumers on the benefits of local rice, and they have fought a constant battle to keep the big trading companies from re-opening the doors to imports.<sup>22</sup>

20. See Table "Failed corporate rice farms in Africa" in the annex of this report.

21. See Florence Brondeau, "The Office du Niger: an Agropole project for food security in Mali?," *Cybergeo : Revue européenne de géographie / European journal of geography*, UMR 8504: <https://hal.archives-ouvertes.fr/hal-01925413/document>

22. Conversation with Mamadou Goïta, May 2019.

## Rice cartels undermine local production efforts in Nigeria and Côte d'Ivoire

The Nigerian government imposed an 110% tariff on rice imports in 2013 to encourage domestic production. But it offered trading companies quotas with much lower tariffs if they could show that they were investing in local rice production. The result: investigations by the Nigerian Senate revealed that the largest trading companies either lied about their investments or exceeded allocated quotas, adding up to a loss of over US\$160 million to the Nigerian government in 2014, the year the scheme was implemented.<sup>23</sup> When the government then abolished the trade differentials and implemented foreign exchange controls to further

23. <https://nass.gov.ng/document/download/9513>



block imports, traders rerouted their shipments to the port of Cotonou, in Benin, and the rice was smuggled into Nigeria over land.<sup>24</sup>

Those traders who are investing into Nigerian rice production have directed much of their investment to their own massive rice plantations. This is the case of the Singapore-based multinational food company Olam, which is building Africa's largest rice plantation on a 10,000 ha land concession in Nasarawa State.<sup>25</sup> Olam is one of the companies that violated the Nigerian government's tariff reduction scheme by greatly exceeding its allocated quota, depriving the state of around US\$25 million.

Olam had also pledged to make multi-million dollar investments in Côte d'Ivoire's rice sector in the wake of the rice price crisis of 2007-8, alongside several other big rice traders.<sup>26</sup> Olam's promised investment never materialised, nor did the deals to establish mills, large-scale rice farms and contract growing operations signed between the government and five other multinational cereal trading companies as part of the country's Cooperation Framework with the G8's New Alliance.<sup>27</sup> All of these projects failed, including a high-profile 100,000 ha project with one of the world's largest grain traders, Louis Dreyfus of France.<sup>28</sup> Meanwhile, rice imports into Côte d'Ivoire have continued to grow, hitting a record high in 2018 and accounting for over half of the country's rice supply— and Louis Dreyfus continues to dominate the import market.<sup>29</sup>

24. <https://www.premiumtimesng.com/news/headlines/195509-investigation-inside-the-massive-fraud-in-nigerias-n117billion-rice-import-quota-scheme.html> ; <https://shipsandports.com.ng/rice-import-ban-three-years/>

25. Olam's contract rice farming schemes with Nigerian farmers have performed poorly, despite significant backing from USAID and the UN'S IFAD. See [https://ageconsearch.umn.edu/record/245894/files/Revised\\_OLAM\\_Report\\_June\\_jms3.pdf](https://ageconsearch.umn.edu/record/245894/files/Revised_OLAM_Report_June_jms3.pdf)

26. [https://www.ifc.org/wps/wcm/connect/afdc84804b5f0477bc28fd08bc54e20b/GAFSP\\_CountryDiagnostic\\_COTE+D%E2%80%99IVOIRE\\_Full.pdf?MOD=AJPERES](https://www.ifc.org/wps/wcm/connect/afdc84804b5f0477bc28fd08bc54e20b/GAFSP_CountryDiagnostic_COTE+D%E2%80%99IVOIRE_Full.pdf?MOD=AJPERES)

27. GRAIN, "The G8 and land grabs in Africa," 11 March 2013: [https://www.ifc.org/wps/wcm/connect/a75e1c36-3889-4931-9ce1-49f33c428750/GAFSP\\_CountryDiagnostic\\_COTE+D%E2%80%99IVOIRE\\_ES.pdf?MOD=AJPERES&CVID=I9qXaja](https://www.ifc.org/wps/wcm/connect/a75e1c36-3889-4931-9ce1-49f33c428750/GAFSP_CountryDiagnostic_COTE+D%E2%80%99IVOIRE_ES.pdf?MOD=AJPERES&CVID=I9qXaja)

28. See Inades Formation, "Étude sur le partenariat public-privé dans le secteur agricole en Côte d'Ivoire: le cas de la filière riz, dans le cadre de la Nouvelle Alliance pour la Sécurité Alimentaire et la Nutrition en Côte d'Ivoire", 2016: [http://publications.inades-formation.net/download.php?f=.%2Fupload%2Fdoc%2Finades\\_doc\\_306\\_zzQzWLzx.pdf](http://publications.inades-formation.net/download.php?f=.%2Fupload%2Fdoc%2Finades_doc_306_zzQzWLzx.pdf); and GRAIN, "Failed farmland deals: A growing legacy of disaster and pain," 6 June 2018: <https://grain.org/e/5958>

29. <http://www.ins.ci/n/templates/docss/ancomext.pdf>

Egypt is another rice self-sufficient country in Africa, but with a much longer record. At the time of the rice price crisis in 2007-8, Egypt was actually exporting significant volumes. Much of the country's rice crop is purchased for the national food subsidy program, which provides discounted staple foods to nearly two-thirds of the country's households. When international food prices spiked in 2007-8, the price of bread shot up because Egypt is one of the world's top importers of wheat, but the government was able to partially offset this hike in the price of bread by blocking rice exports and keeping its population supplied with affordable local rice, despite efforts by the grain traders to keep their export channels open.<sup>30</sup>

What stands out in Egypt and Mali's rice self-sufficiency stories is the marginal role of big agribusiness

30. Ahmed Farouk Ghoneim, "The Political Economy of Food Price Policy in Egypt," 2014: DOI:10.1093/acprof:oso/9780198718574.003.0012

and food companies. The main actors here are small-holder farmers and, in the case of Mali, a vast web of small traders and retailers, or, in the case of Egypt, a state purchase and distribution system. Both governments also regulated trade, and big business was not able to set the agenda on rice policy.<sup>31</sup> This shows that food self-sufficiency is achieved through government support of local production, not through corporate agribusiness and international trade.

These are simple and low-cost ways that African governments can get behind their food producers and

31. Note, however, that in 2018, the government of Egyptian President Abdel Fatah al-Sisi slashed the area allocated to domestic rice production by more than half and then approved the import of rice. See: Eric Knecht and Maha El Dahan, "Egypt's rice farmers see rough times downstream of new Nile mega-dam," Reuters, April 2018: <https://www.reuters.com/article/us-egypt-rice-insight/egypts-rice-farmers-see-rough-times-downstream-of-new-nile-mega-dam-idUSKBN1HU100>





Fodder grass that was scorched by the persistent drought in Nakasongola district, Central Uganda. Photo: Robert Guloba/ PELUM Uganda

“Food self-sufficiency is achieved through government support of local production, not through corporate agribusiness and international trade”

support them in providing high-quality, locally-grown food for their populations, without having to depend on foreign donors. Yet most African governments remain entirely focused on supporting agribusiness corporations. Not only do they provide these companies with tax incentives and corporate-friendly regulations and policies, but they are even giving corporations their country’s most fertile lands and important water sources.

It is incredulous that, in the face of a climate crisis and population boom, African governments have, over the past ten years, given away over 10 million hectares of fertile lands to foreign companies to produce foods for export. These large-scale land grabs were mostly undertaken without consulting the rural communities that live on the lands and have deprived them of the access they need, now and in the future, to land, forests and water sources to feed their communities and supply local markets.<sup>32</sup>

### **Corporate seeds are no cure for climate change**

When it comes to seeds, African governments have similarly spent the past two decades complying with demands from the big seed companies to make their laws and regulations corporate-friendly, under heavy pressure from the World Bank, foreign governments and major donors like the Bill & Melinda Gates Foundation. The justification was always that such changes would

32. GRAIN, “The global farmland grab in 2016: how big, how bad?” June 2016: <https://grain.org/e/5492>

drive private investment into plant breeding on the continent and provide farmers with improved varieties. But this investment is not happening. Instead, the number of formal plant breeders is in decline, even in some of Africa's biggest seed markets, and the vast majority of Africa's plant breeders are still working in the public sector. Moreover, the private sector is almost exclusively focused on plant breeding for big money-making hybrid crops like maize, and is hardly present when it comes to important traditional food crops that are more resilient to climate change like millet.<sup>33</sup> Meanwhile, the legal and regulatory changes that governments have implemented for the seed companies have damaged and even criminalised Africa's dynamic and innovative farmer seed systems, which continue to account for 80% of Africa's seed supply.<sup>34</sup>

Malawi provides a painful lesson of why programmes to boost local food production with corporate seeds do not work. A little over a decade ago, Malawi launched a national programme to distribute subsidised maize seeds and fertilisers to its farmers. Initially the programme focused on varieties bred by national scientists. But soon, after much pressure from the US government and the World Bank, the program became focused on hybrid maize sold by Monsanto and the Seed Co., a company from Zimbabwe. The first thing that Monsanto did when entering the country was to buy up the national seed company that had developed open-pollinated and hybrid maize varieties adapted to the local agroecosystems. Monsanto dropped the local varieties from circulation and pushed its own, patented varieties instead, even though some of the local varieties were much more productive than their own. Over the years, Monsanto, together with the companies that import and distribute chemical fertilisers, became the main beneficiaries of the government's seed and fertiliser subsidy programme. With Monsanto in control, the yields of hybrid maize went down, the soils were depleted, and, during the 2015-2016 drought and flooding seasons, the maize crops were almost entirely destroyed. In many places

33. See the various country reports of The African Seed Access Index: <https://tasai.org/publications/>

34. See GRAIN and AFSA, "The real seeds producers: Small-scale farmers save, use, share and enhance the seed diversity of the crops that feed Africa," September 2018: <https://www.grain.org/en/article/6035-the-real-seeds-producers-small-scale-farmers-save-use-share-and-enhance-the-seed-diversity-of-the-crops-that-feed-africa> and GRAIN and AFSA, "Land and seed laws under attack: Who is pushing changes in Africa?", January 2015: <https://www.grain.org/article/entries/5121-land-and-seed-laws-under-attack-who-is-pushing-changes-in-africa>

across Malawi, farmers are now moving back to local seed varieties, composting and reintroducing traditional crops that were left behind by the subsidy programmes, such as legumes that build soil fertility and hardy crops like cassava and millet.<sup>35</sup>

## A vision for Africa's food systems in an era of climate crisis

Any policy or programme that is going to effectively deal with the twin food and climate crises bearing down on Africa has to focus on the main actors in Africa's food system. Africa's food producers (small farmers, fisher people and pastoralists) and local markets still supply 80% of the food that is produced and consumed on the continent.<sup>36</sup> Africa's food supply relies primarily on the knowledge, seeds, animals, soils and local biodiversity that is maintained by Africa's small food producers. And Africa's growing number of urban consumers depend on the small traders and street food vendors to ensure their access to these foods. It is critical to note that the vast majority of these actors in Africa's food systems are women.<sup>37</sup>

Africa's food systems, based largely on agroecological practices and short circuits, are the ultimate in green, low emissions and resilient systems, and they supply diets that are among the healthiest on the planet.<sup>38</sup> Despite a policy environment that is designed to crush them, Africa's food systems are also the continent's economic engine, providing more livelihoods, jobs and revenue than any other sector.<sup>39</sup> Food imports on the other hand are a huge revenue drain on Africa's scarce foreign reserves (which, it needs to be said, are generated in large part from the sale of fossil fuels).

35. For more information and a fascinating account of Malawi's subsidy programme and the responses of the farmers, see: Timothy A. Wise, *Eating Tomorrow: Agribusiness, Family Farmers, and the Battle for the Future of Food*, 2019: <https://thenewpress.com/books/eating-tomorrow>

36. FAO, "Smallholders and family farmers," 2012: [http://www.fao.org/fileadmin/templates/nr/sustainability\\_pathways/docs/Factsheet\\_SMALLHOLDERS.pdf](http://www.fao.org/fileadmin/templates/nr/sustainability_pathways/docs/Factsheet_SMALLHOLDERS.pdf)

37. GRAIN, "Supermarkets out! Food systems are doing just fine without them," November, 2018: <https://grain.org/e/6087>

38. Bee Wilson, "Good enough to eat? The toxic truth about modern food," *Guardian*, March 2019: <https://www.theguardian.com/books/2019/mar/16/snack-attacks-the-toxic-truth-about-the-way-we-eat>

39. GRAIN, "Supermarkets out! Food systems are doing just fine without them," November, 2018: <https://grain.org/e/6087>

## The hoax of climate smart agriculture

Climate Smart Agriculture (CSA) has become one of the new slogans of governments, institutions and corporations when they talk about where farming should be heading in the era of climate crisis. The World Bank, FAO, CGIAR and other institutions all have set up special departments to deal with the issue, and websites to inform the public. These agencies, together with governments, NGOs and the private sector, formed the Global Alliance for CSA in 2015. Centrally involved in the launch of the Alliance was the fertiliser industry, which was trying to hijack the growing enthusiasm for agroecology. Of the Alliance's 29 non-governmental founding members, there were three fertiliser industry lobby groups, two of the world's largest fertiliser companies (Yara of Norway and Mosaic of the US), and a handful of organisations working directly with fertiliser companies on climate change programmes.<sup>40</sup> Initially a full 60% of the private sector members of the Alliance were from the fertiliser industry, and today they are still centrally involved in its management and priority setting.<sup>41</sup>

But everybody seems to have their own understanding of what CSA entails. The UN and the World Bank present CSA as achieving a "triple-win" of outcomes: increased productivity, enhanced resilience, and reduced emissions from farming. Underlying all this is the notion of 'sustainable intensification' that is promoted by fertiliser companies like Yara or pesticide and seed companies like Syngenta and Bayer/Monsanto.

The conceptual and practical vagueness of the concept allows everybody to make their own interpretations and avoid thorny issues such as power imbalances, socio-economic impacts and gender inequities.

Indeed, if one looks at the dominant literature on CSA, most of it is extremely oriented to on-farm production processes only, ignoring the tremendous emissions produced by the wider farm to fork industrial food system. Very revealing in that context are the CSA country profiles that have been developed by the CGIAR and the World Bank giving climate smart scorecards for different countries.<sup>42</sup> They rank Argentina's huge soybean plantations as super climate smart, applaud farmers in Africa who use improved seeds and controlled chemical fertiliser and give them a high "smartness level", but fail to analyse indigenous farming practices and the threats they face. The World Bank's 2016-2020 Climate Action Plan commits to climate smart agriculture investment plans in at least 40 countries "with a focus on hybrid seeds and carbon capture practices, high-efficiency/low-energy-use irrigation programs, livestock productivity, energy solutions for agribusiness, and mainstreaming of risk management."<sup>43</sup>

Stuck in such discourses and business plans, Climate Smart Agriculture is not going to take us in the direction we need. We need an approach based on agroecology that builds soil carbon and fertility, combined with policies that support small scale farmers and their harvests, local markets and the end of food dumping into Africa.

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40. For more on the origins of "climate smart agriculture" see GRAIN, "The Exxons of agriculture", 30 September 2015.

41. CIDSE, "Climate-smart revolution ... or green washing 2.0?", May 2015: <http://www.cidse.org/publications/just-food/food-and-climate/climate-smart-revolution-or-a-new-era-of-green-washing-2.html>

42. See CGIAR/Worldbank/USAID: CSA Country Profiles: <https://ccafs.cgiar.org/publications/csa-country-profiles>

43. World Bank Group, Climate change action plan 2016-2020. Washington 2016.

Africa's local food systems are what sustains the continent today, and what can sustain it into the future. The climate crisis will increasingly challenge these systems, especially if global greenhouse gas emissions in other parts of the world are not seriously reduced. African food producers will have to continue to adapt their practices and knowledge to cope with a changing and unpredictable climate. Local markets will have to integrate emergency reserves and other measures to ensure

people's access to food and livelihoods during extreme weather events like floods and droughts. These are difficult but not insurmountable issues, and already there are many inspiring initiatives being implemented across the continent to prepare for climate change.<sup>44</sup>

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44. LVC-SEAF and Afrika Kontakt, "Peasant agroecology achieves climate justice: a primer," May 2018: [https://viacampesina.org/en/wp-content/uploads/sites/2/2018/05/primer\\_english\\_print.pdf](https://viacampesina.org/en/wp-content/uploads/sites/2/2018/05/primer_english_print.pdf)





A peasant and street vendor in Kumasi, Ghana. Photo: GRAIN

It is important to recognise that the climate crisis requires approaches to adaptation that support Africa's food systems and are led by Africa's small-scale food producers, not approaches that rely heavily on chemical inputs and seeds sold by multinational companies, such as those often described as "climate smart" and promoted by programmes like A Green Revolution for Africa (AGRA). (see box: The hoax of climate smart agriculture).

It is also crucial to recognise that adaptation is a secondary issue. It should not get the outsized attention it receives in governmental circles when climate change and Africa's food systems are on the agenda. The single most important and effective way to protect African food systems from global warming is to cut global greenhouse gas emissions. Given that Africa, as a whole, contributes less than 4% of global emissions this is obviously something that has to happen outside of the continent.<sup>45</sup> And, because the industrial food system is associated with up to half of all global emissions, and is the leading cause of species collapse, deforestation

45. Intergovernmental Panel on Climate Change (2014) Climate Change 2014: Impacts, Adaptation, and Vulnerability.

and habitat destruction worldwide, this reduction has to involve a wholesale transformation of the global food system.<sup>46</sup>

Meaningful climate action in the industrialised countries means an end to the surplus production of the food commodities that are dumped in Africa. Meaningful climate action in Africa means putting an end to the import of these surplus food commodities. The two actions go hand-in-hand; the solution in the North and the South is food sovereignty.

This is the uncomfortable truth that is always left out of high-level governmental discussions and policy processes. In this year's report by the European Commission's Task Force Rural Africa, for instance, there is plenty of discussion about how to help African farmers to adapt to climate change but no mention of

46. On biodiversity loss and deforestation see Greenpeace, "Countdown to extinction: What will it take to get companies to act?", June 2019: [https://storage.googleapis.com/planet4-international-stateless/2019/06/2beb7b30-gp\\_countdown\\_to\\_extinction\\_2019.pdf](https://storage.googleapis.com/planet4-international-stateless/2019/06/2beb7b30-gp_countdown_to_extinction_2019.pdf). On GHG emissions see GRAIN, "Food and climate change: the forgotten link," 28 September 2011: <https://www.grain.org/e/4357-food-and-climate-change-the-forgotten-link>



how the exports and greenhouse gas emissions from Europe's food system undermine Africa's food production and its capacity to weather the climate crisis (see box: The case of dairy).<sup>47</sup> It is politically more expedient to tell small farmers in Africa what to do ("no slash and burn agriculture", "use 'climate smart' GMO seeds") than it is to deal with the massive emissions produced by the big food and agribusiness corporations back home.

African governments are unfortunately mostly singing along with this chorus. Instead of resisting, they are facilitating Africa's integration into the supply chains of the global food and agribusiness corporations: keeping their borders open to the dumping of surplus food commodities and ultra-processed foods, handing out fertile lands for industrial plantations of oil palms, sugar cane and animal feed crops and criminalising the practices of small vendors and farmers.<sup>48</sup> There are some hopeful exceptions, such as in Burkina Faso where the government recently put in place a decree requiring public institutions, such as school canteens, to procure only locally-produced foods.<sup>49</sup> But a much deeper and complete reorientation of public policy by African governments is needed to facilitate and support the necessary

47. EC's Task Force Rural Africa, "An Africa-Europe agenda for rural transformation," March 2019: [https://ec.europa.eu/info/sites/info/files/food-farming-fisheries/farming/documents/report-tfra\\_mar2019\\_en.pdf](https://ec.europa.eu/info/sites/info/files/food-farming-fisheries/farming/documents/report-tfra_mar2019_en.pdf)

48. One example is the Kenyan government's proposed Crops (Food Crops) Regulations. See Graham Kajilwa and Michael Chepkwony, "Farmers, traders at a loss as State moots punitive rules," March 2019: <https://www.standardmedia.co.ke/business/article/2001318765/state-introduces-punitive-regulations-for-farmers>

49. See ROPPA et al., "La bataille de consommer local en Afrique de l'Ouest," January 2019: <https://www.alimenterre.org/system/files/2019-01/batailles-consommer-local-pp-bd.pdf>

transition towards food sovereignty. In the annexed table 'Good climate - bad climate' we give some examples of what that could entail.

As it now stands, the actors in Africa's food systems—the pastoralists and the butchers, the farmers and open-air market vendors, the small-scale fishers and street food hawkers, the farm labourers and women preparing food at home—are going to have to take matters into their own hands. They need to urgently come together, with the support of movements for climate justice, to build and implement a vision for how to respond to the climate crisis and to the interconnected food crisis that Africa faces.

This process is already well underway. Africa's rural social movements have articulated and come together around a number of demands and principles over recent years that can serve as a basis for a vision for Africa's food systems in an era of climate crisis. The Nyéléni Peasant Agroecology Manifesto, for instance, which was adopted by numerous national and regional African peasant and fisherfolk organisations in 2017, provides a clear path towards food sovereignty and climate resilience.<sup>50</sup> The vision is already being put into action by social movements in different parts of Africa, from campaigns to eat local to struggles against corporate land grabs to fights against the entry of transnational supermarket chains. Such interconnected actions are immediately required to break Africa's dependence on food imports, advance food sovereignty and, in so doing, effectively deal with the climate crisis.

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50. See [https://africaconvergence.net/IMG/pdf/nyeleni\\_manifesto\\_of\\_peasant\\_agroecology\\_-\\_en.pdf](https://africaconvergence.net/IMG/pdf/nyeleni_manifesto_of_peasant_agroecology_-_en.pdf)

## The case of dairy

Twenty dairy companies based in Europe, North America, Asia and New Zealand process 25% of all the milk produced in the world and dominate the global trade in dairy products.<sup>51</sup> Together these companies are responsible for more annual GHG emissions than Nigeria, Africa's largest economy.<sup>52</sup>

Many of these companies are based in Europe, which produces more dairy than any country in the world (about 30% of the global total). Over the past decade, instead of reducing dairy production in line with Europe's commitments to reduce its bloated GHG emissions, European dairy companies have been ramping up production. Since consumption in Europe is stagnating, an increasing share of this production is being sent overseas, in the form of milk powder.

Africa has become a key dumping ground for Europe's heavily subsidised, surplus milk powder, especially in the form of fat-filled milk powder, which is skim milk powder that is reconstituted with cheap vegetable oils like palm oil. Africa now accounts for over a third of Europe's exports of fat-filled milk powder, and this low-quality product has inundated Africa's dairy markets, wreaking havoc on local dairies and dairy farmers.<sup>53</sup>

In line with its climate commitments, Europe has to reduce its consumption *and* production of dairy products (and find a way to do so that protects its small-scale dairy farmers and processors). It can't merely export its problem. And, in this way, Africa's growing consumption of dairy, which is still well below the global per capita average, can be supplied by African dairy farmers and small-scale processors.

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51. IFCN Top 20 Milk Processors List 2018: [https://ifcndairy.org/wp-content/uploads/2018/09/Press-Information\\_EN\\_-\\_Top20\\_2018.pdf](https://ifcndairy.org/wp-content/uploads/2018/09/Press-Information_EN_-_Top20_2018.pdf)

52. GRAIN and IATP calculate that the top 12 dairy companies produced 274 MT of CO<sub>2</sub> emissions in 2017. When the next eight companies are included the total would easily surpass the GHG emissions of Nigeria, which were 304 Mt CO<sub>2</sub> in 2017. See GRAIN and IATP, "Emissions impossible: How big meat and dairy are heating up the planet," 18 July 2018: <https://grain.org/e/5976> and [https://en.wikipedia.org/wiki/List\\_of\\_countries\\_by\\_greenhouse\\_gas\\_emissions](https://en.wikipedia.org/wiki/List_of_countries_by_greenhouse_gas_emissions)

53. Fanny Pigeuad, "L'Afrique de l'Ouest consomme de plus en plus de «faux lait» européen", Mediapart, 3 June 2019: <https://www.mediapart.fr/journal/international/030619/l-afrique-de-l-ouest-consomme-de-plus-en-plus-de-faux-lait-europeen>

# Annex: Food and agriculture policies that help or hinder solutions to the climate crisis

| Help  | Hinder   |
|---|--|
| <b>Farming</b>  |  |
| <ul style="list-style-type: none"> <li>✓ Policies that promote a shift towards agroecology and food sovereignty</li> <li>✓ Policies to encourage crop rotations and diversification</li> <li>✓ Support for natural inputs, tree cover, etc.</li> <li>✓ Collaborative programmes to help farmers to switch to agroecology and improve yields</li> <li>✓ Broad policy support for and led by small-scale farmers and their organisations</li> </ul> | <ul style="list-style-type: none"> <li>✗ Policies that subsidise corporate farming, tax breaks, infrastructure development, etc.</li> <li>✗ Policies that facilitate monoculture commodity farming, promote chemical inputs, etc.</li> <li>✗ Corporate access to national and local governance structures</li> </ul>   |
| <b>Soils &amp; seeds</b>  |  |
| <ul style="list-style-type: none"> <li>✓ Policies and subsidies that encourage non-chemical soil-building approaches</li> <li>✓ Landscape approaches to soil protection, incorporating indigenous trees and shrubs</li> <li>✓ Promotion of composting and natural soil fertility methods</li> <li>✓ Support for community seed banks and crop improvement efforts at the local level</li> </ul>   | <ul style="list-style-type: none"> <li>✗ Chemical fertiliser &amp; pesticides subsidies</li> <li>✗ Programmes that promote chemical fertiliser such as the AAA, AGRA, etc.</li> <li>✗ Corporate seed and IPR laws that bind countries to UPOV 91 and criminalise farmers' seeds systems.</li> <li>✗ Regulations that prohibit or discourage the use of natural fertilisers and farmer seeds</li> <li>✗ Biosafety laws that allow the introduction of GMOs</li> </ul> |
| <b>Land &amp; water</b>   |  |
| <ul style="list-style-type: none"> <li>✓ Establishing, respecting and enforcing the rights of local communities over their land and territories</li> <li>✓ Land reforms to give land to small-scale farmers and pastoralists</li> <li>✓ Acknowledgement and promotion of indigenous irrigation systems</li> <li>✓ Secure access to fishing grounds for small-scale fisher people</li> </ul>   | <ul style="list-style-type: none"> <li>✗ Allocation of large land areas to agribusiness companies</li> <li>✗ Privatisation of lands</li> <li>✗ Irrigation systems for large-scale plantations</li> <li>✗ Biodiversity offsetting and REDD+ initiatives that displace people</li> <li>✗ Allocation of fishing grounds to trawlers and other large-scale operators</li> </ul>  |

## Help

## Hinder

### Markets & trade

- ✓ Focus on local markets regulated by local communities
- ✓ National and local self-sufficiency policies
- ✓ Building and managing local food storage capacity for future needs
- ✓ Improvement of local infrastructures so farmers can get their produce to the local market

- ✗ Dominant focus on import/export policies, undermining local markets
- ✗ Trade deals that limit national protection measures and allow for massive imports
- ✗ Dumping subsidised foods from industrialised countries

### Education, training & research

- ✓ Massive reorientation of education to revalue and support indigenous knowledge
- ✓ Agroecology schools, farmer-to-farmer trainings to expand agroecology and climate-resilient farming methods
- ✓ Policies and programmes implementing on-farm participatory research methodologies
- ✓ Strengthening and reorientation of public research and extension services to focus on agroecology and small farmers' needs.

- ✗ Dominating education systems that promote neoliberal economics and industrial farming
- ✗ Corporate-sponsored education and training approaches
- ✗ Research focus on commodity and export crops
- ✗ Research dominated by corporate and donor interests (Gates, AGRA, Monsanto, etc.)
- ✗ Extension services privatised and transmitting chemical farming

### Consumption & retail

- ✓ Policies prioritising decentralised and local retail infrastructures
- ✓ Public procurement policies from local providers and markets
- ✓ Promotion of farmers' markets in the cities, offering direct farmer-consumer interaction and focusing on fresh and healthy produce

- ✗ Policies allowing large supermarket chains to dominate the market
- ✗ Policies that allow markets to be massively flooded with imported unhealthy industrial ultra-processed food



Table. Failed corporate rice farms in Africa

| Company (country)  | Countries     | Summary   |
|--|---------------|---|
| <b>China CAMC Engineering Co. Ltd (China)</b>                      | Angola        | In 2011, the Angolan government approved CAMCE's project to construct a rice mill in Longa and establish a 1,500 ha pilot hybrid rice farm in the area. The farm, known as Fazenda Agro Industrial do Longa, occupies a total of 4,500 ha of land. The project was financed by the Angolan government through a US\$76 million credit line from the China National Development Bank. However, the project has been stalled since 2017 because of financial difficulties.  |
| <b>Shaanxi Overseas Investment and Development Co, Ltd (China)</b> | Cameroon      | In 2006, Shaanxi Overseas Investment and Development Co, Ltd, signed a US\$120 million investment agreement with the government of Cameroon, giving it the Nanga-Eboko rice station and the promise of a 99-year lease for another 10,000 ha of land. The company began trials of rice and maize, and also planned to grow cassava. Progress on the farms was slow, with the company only ever cultivating around 100 - 150 ha. As of early 2018, it appears that test plantings of rice and cassava at the two sites have not flourished, and the 10,000 ha land lease has yet to be granted to the company.   |
| <b>Louis Dreyfus (France)</b>                                      | Côte d'Ivoire | In 2013, Louis Dreyfus signed an agreement with the Côte d'Ivoire's ministry of agriculture, giving it access to between 100,000 and 200,000 ha for rice production. Government officials would later say that the agreement only made mention of a potential 100,000 ha in Pôro (Korhogo), Tchologo (Ferkessédougou) and Bagoué (Boundiali et Tingrela) and that the company would have to negotiate with local communities, parcel by parcel. It was also said that the project would be a joint venture between Louis Dreyfus and the government, with support from the EU, and that it would develop a model farm and focus on rehabilitating existing irrigation projects in the targetted areas. These plans have not materialised. |
| <b>ETG Group (Singapore)</b>                                       | Côte d'Ivoire | Export Trading Group, owned by Kenya's Patel family, is incorporated in Singapore but its farming operations are run through its Mauritian subsidiary, ETG Holdings. In November 2013, ETG signed an agreement with the government of Côte d'Ivoire for a project in the northwest involving rice production, processing and trading, as part of the Cooperation Framework of the New Alliance for Food Security and Nutrition. The Minister of Agriculture, Coulibaly Mamadou Sangafowa, said the project would lead to the development of 23,429 ha of modern rice farms but the only result was some contract farming arrangements with local rice farmers that have provided few benefits.  |
| <b>Novel Group (Switzerland)</b>                                   | Côte d'Ivoire | In partnership with AGCO and the Syngenta Foundation for Sustainable Agriculture, Switzerland-based NOVEL Group established a joint venture called YAANOVEL in Côte d'Ivoire's Yamoussoukro district. There, it planned to create a business unit of agro-industrial production, cultivating rice on approximately 15,000 ha of land as part of the Cooperation Framework of the New Alliance for Food Security and Nutrition. The company planted an initial 48 ha in 2014, but by 2015 it was reported that the project had failed and its director had resigned.   |

| Company (country)                      | Countries            | Summary   |
|--|----------------------|---|
| <b>Prairie Texas Incorporated (US)</b> | Ghana                | Prairie Volta Rice Ltd is a joint venture between the government of Ghana (30%) US-based Prairie Texas (40%) and the Ghana Commercial Bank (30%). The company took over a rice project in the South Tongu District of Ghana that is formerly owned by another group of US American investors. The Ghanaian government's share in the company is based on its contribution of 1,000 ha of lands it seized from the people of Mafi Dove by decree in 1977. By 2013, the Ghanaian government had lent the company US\$7.2 million to revitalize the project. The company, however, was only able to bring 300 ha into cultivation and in 2016, beset by land disputes and debt, the project completely collapsed. The company is now suing the Government of Ghana for damages.  |
| <b>T4M (UK)</b>                        | Ghana, Nigeria       | T4M claimed to have completed negotiations for a 25-year lease on 100,000 ha in Ghana and 300,000 ha in Nigeria for rice farms. It was working in partnership with the government of Vietnam and claimed to have support from the UK government. The company was looking for investors to inject US\$425 million for each 10,000-ha farm it planned to establish on the lands it leased. But nothing has materialised and the project appears to have been abandoned.   |
| <b>Dominion Farms (US)</b>             | Kenya, Nigeria       | Dominion Farms is owned by Calvin Burgess, a wealthy US entrepreneur who made his fortune in construction and real estate. Burgess set up the company to develop rice farms in Africa. It established its first farm on a 7,000-ha piece of land in the Yala Swamp area in Kenya, which it obtained on a 25-year lease in 2003. Rural working people living in the area complained of being displaced without compensation; losing access to water and pasture for their livestock; losing access to potable water; poor working conditions on the farm; and pollution from the regular aerial spraying of fertilisers and other agrochemicals. By 2018, faced with mounting financial problems, Dominion Farms stopped cultivating rice, laid off its workers, and put up its farm for auction. It is now reported that some of the lands will be taken over for sugar plantations by a Kenyan conglomerate. In Nigeria in 2012, Dominion Farms signed a memorandum of understanding with the Nigerian government and the government of Taraba State to establish a large rice farm on a 30,000-ha concession that is part of a public irrigation project used by thousands of rural smallholder farming families. Dominion's mega rice farming operation was part of the G8 New Alliance for Food Security and Nutrition in Africa. In 2014 the company had prepared 1,000 ha, but a year later it abruptly announced that it was withdrawing from the project, citing government corruption and a failure by the state and national governments to honour their financial commitments. |
| <b>Vita Rice (Singapore)</b>           | Madagascar, Tanzania | Vita Grain is a Singapore-based company owned by Intrasia Capital, which is mainly a mining investor but took interest in rice farming after the food crisis of 2008. It began by looking for lands in Madagascar for a rice farm, but decided to exit the country when the government brought in export restrictions. It then shifted to Tanzania, where its subsidiary Tanza Grain acquired a 98-year lease on 30,000 ha in the Rufiji Basin for rice farming. The company initiated some trial plantings but shortly closed the project because it was, in the words of its CEO, "too difficult to put together"   |

| Company (country)           | Countries                         | Summary  |
|-----------------------------|-----------------------------------|--|
| <b>Malibya (Libya)</b>      | Mali                              | In May 2008, the government of Mali and the Gaddafi government of Libya signed an investment agreement giving Malibya—a subsidiary of the Libyan sovereign wealth fund's Libyan African Investment Portfolio—a 50-year renewable lease covering 100,000 ha in the Office du Niger. The land was given for free on condition that Malibya develop the lands for irrigated agricultural production. Malibya was also given unlimited access to water for a small user fee. By 2009, Malibya had completed a 40-km irrigation canal and had announced plans for the production of hybrid rice, but the project was suspended when the Gaddafi regime collapsed in 2011. In 2018, a delegation of Libyans were in Mali to discuss the completion of the project.   |
| <b>Southern Global (US)</b> | Mali                              | Southern Global is a US-based company that was incorporated in Alabama in 2004 with a focus on investment in West African agriculture. As part of former Malian president Amadou Toumani Toure's "Initiative Riz", which called for a 50% increase in rice production, the company intended to produce rice in the Office du Niger. In 2015, Southern Global still listed the project as "current" on its website, but offered no public information with regards to its scope or status.  |
| <b>Foras (Saudi Arabia)</b> | Mali, Mauritius, Nigeria, Senegal | Foras is the investment arm of the Organization of the Islamic Conference, with shares owned by the Islamic Development Bank and several conglomerates from the Gulf region. In 2009, Foras announced that within 7 years it would produce 7 million tonnes of rice on 700,000 hectares of irrigated lands across Africa. It initiated a pilot farm in Mauritius and signed deals for large land areas in Senegal, Mali, Nigeria and Sudan, but these projects failed to get off the ground. The lease contract it signed in Mali, for instance, was annulled in 2013 due to delays in starting the project and irreconcilable differences between investor and host government.   |
| <b>Wenbao (China)</b>       | Mozambique                        | In 2005, China's Hubei State Farm Agribusiness Corp established a rice farm on 1,000 ha of land provided by the government of Mozambique, in the Xai-Xai irrigation system. The project did not advance, and private company Wanbao Grain And Oils Co took over the project in 2012 through its Mozambican subsidiary. The company was given another 333 ha to develop rice, soybeans and other cash crops. In December 2012 it then signed a contract with the Mozambican government to lease 20,000 ha of land for a rice farm in the same area, with a 50-year lease. After forcibly displacing local farmers, the company managed to plant around 7,000 ha in 2013 but its crop was almost entirely destroyed by floods. The Chinese government canceled a loan in 2015 after concluding that the flood risks were too high. The company subsequently shifted to contract production with local farmers, but farmers complained of low prices and poor conditions. The project is now barely operating and the communities are fighting to get all their lands back. |
| <b>Sefrioui (Algeria)</b>   | Senegal                           | In 2017, the Government of Senegal awarded the Algerian conglomerate Sefrioui a 10,000 ha concession in the north of the country for a large-scale rice farm. The local communities were outraged, and challenged the concession in court. In April 2019, the Supreme Court ruled that the concession was not legal. Contacted by reporters, the company claimed that it had already abandoned the project back in 2017.   |

| Company (country)        | Countries    | Summary   |
|--------------------------|--------------|---|
| <b>African Land (UK)</b> | Sierra Leone | <p>In 2009, African Land, a British limited liability company, took out a 50-year lease on Yoni Farms, an area of 1,214 ha in southwest Sierra Leone, and tried to attract investors. The investment scheme was promoted by a company called GreenWorld, registered in the British Virgin Islands. In 2012, it was reported that much of the land was still scrub and that local employees were not being paid their wages. In July 2013, the UK government started a legal case against African Land and its promoters. The companies were accused of running a collective investment scheme without proper authorisation, providing false information and making misleading statements to investors. The company, however, responded that it had hired GMX Consulting, a London-registered company based in Vietnam, to take over the development of the farms. (GMX's subsidiary, Harvest Africa, is an investment holding that claims to be developing large-scale rice projects in a number of West African countries including Nigeria, Sierra Leone, Liberia and Ghana.) In March 2015, the British regulators won their case against the firm, finding it guilty of running collective investment schemes. The firm is not allowed to appeal this decision.</p> |
| <b>Agrica (UK)</b>       | Tanzania     | <p>Agrica, a UK company based on the island of Guernsey, was established in 2005 by former Financial Times journalist Carter Coleman to invest in agricultural projects in East Africa. In 2008, it acquired a contested land concession to the 5,818-ha abandoned Mngeta farm in Kilombero, Tanzania through a joint venture with the Rufiji Basin Development Authority called Kilombero Plantations Limited (KPL). KPL has received considerable financial and technical support from various development institutions including the UK Department for International Development (DfID), USAID, Norfund and the Norwegian Development Bank, as well as Capricorn Investment Group of the US; furthermore, the project is part of the G8 New Alliance for Food Security and Nutrition Cooperation Framework with Tanzania and within the SAGCOT corridor that is supported by the World Economic Forum and several foreign donors. The KPL plantation dispossessed the local communities of their land and homes; and farmers engaged in contract farming with KPL drowned in debt and bankruptcy. In 2019, KPL went up for sale after defaulting on loans from several financial sources.</p>  |





GRAIN is a small international non-profit organisation that works to support small farmers and social movements in their struggles for community-controlled and biodiversity-based food systems. GRAIN produces several reports each year. They are substantial research documents providing in-depth background information and analysis on a given topic.

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GRAIN  
Girona 25 pral., 08010 Barcelona, Spain  
Tel: +34 93 301 1381  
Email: [grain@grain.org](mailto:grain@grain.org)